

Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 SNM-05 DEAE-00 CIAE-00 INR-10 IO-14
JUSE-00 NSAE-00 CTME-00 TRSE-00 ICA-20 NSC-05
OES-07 OMB-01 SS-15 AID-05 L-03 H-02 AGRE-00
ABF-01 EB-08 PER-05 DODE-00 /116 W
-----065427 030659Z /12
R 022253Z JUN 78
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC 0606

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EO 11652: N/A
TAGS: SNAR, MX
SUBJECT: INTERNATIONAL NARCOTICS CONTROL FY-1980 ZBB
SUBMISSION

REF: STATE 096059

1. COUNTRY GOALS: TO DEVELOP AND MAINTAIN THE ABILITY
OF THE MEXICAN GOVERNMENT TO ERADICATE NARCOTICS CROPS
BEFORE THEY CAN BE HARVESTED. TO REDUCE THE AMOUNT OF
COCAINE TRANSITING MEXICO EN ROUTE TO THE UNITED STATES.
TO REMOVE TECHNICAL AND LOGISTICS IMPEDIMENTS TO EFFEC-
TIVE NARCOTICS ENFORCEMENT BY THE GOVERNMENT OF MEXICO.

2. SPECIFIC PROJECTS: (NOTE: FOR THE PURPOSE OF
DEFINING PROJECTS IN FY-1980, EMBASSY ASSUMES THAT IT
WILL RECEIVE APPROXIMATELY THE FUNDING REQUESTED FOR
FY-1979 AND THAT FY-1979 PROJECTS WILL NOT THEREFORE
BE DEFERRED INTO FY-1980.)

(1) AVIATION EQUIPMENT. PROJECT OBJECTIVE: MAINTAIN
ADEQUATE NUMBERS AND TYPES OF AIRCRAFT FOR ERADICA-
TION OPERATIONS, LOGISTICS SUPPORT, AND ENFORCEMENT
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SUPPORT.

(2) AVIATION MAINTENANCE. PROJECT OBJECTIVE: TO
DEVELOP A MEXICAN CAPABILITY CONSISTENTLY TO ATTAIN
90 PERCENT FLEET AVAILABILITY.

(3) TELECOMMUNICATIONS. PROJECT OBJECTIVE: TO PROVIDE

CONTINUOUS AND RELIABLE TELECOMMUNICATIONS SUPPORT TO ALL NARCOTICS CONTROL ACTIVITIES, INCLUDING THOSE OF OTHER GOM AGENCIES, AND TO DEVELOP A PRECISION NAVIGATIONAL SYSTEM IN ALL PRIMARY ERADICATION AREAS BY THE END OF FY-1980.

(4) FORWARD BASES AND FIELD SUPPORT. PROJECT OBJECTIVES: TO DEVELOP FORWARD BASES AND PROVIDE ADEQUATE LOGISTICAL SUPPORT IN ALL ERADICATION AREAS BY THE END OF FY-1980 TO MAXIMIZE FLEET UTILIZATION ON PRODUCTIVE MISSIONS AND REDUCE FERRY FLIGHTS.

(5) SALARY SUPPLEMENTS: PROJECT OBJECTIVE: TO RECRUIT AND RETAIN QUALIFIED PERSONNEL DESPITE SALARY CEILINGS IMPOSED BY GOM SALARY SCHEDULES.

(6) REMOTE SENSING. PROJECT OBJECTIVES: TO LOCATE WITH PRECISION NARCOTIC CROPS IN MEXICO AND TO PROVIDE RELIABLE ESTIMATES OF TOTAL NARCOTIC CROP PRODUCTION IN MEXICO.

(7) NARCOTIC INTELLIGENCE. PROJECT OBJECTIVE: TO HAVE OPERATING BY THE END OF FY-1980 A NATIONWIDE COMPUTERIZED NARCOTICS INTELLIGENCE NETWORK, ACCESSIBLE FROM ALL MAJOR NARCOTICS TRAFFICKING CENTERS.

(8) PROFESSIONALIZATION OF FEDERAL JUDICIAL POLICE (FJP)
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AGENTS. PROJECT OBJECTIVES: TO PROMOTE CAREER DEVELOPMENT COURSES FOR FJP AGENTS AND, IF POSSIBLE, PROVIDE INCREASED PAY AND BENEFITS FOR INDIVIDUAL AGENTS WORKING ON NARCOTICS CONTROL AND SUPPORT THE DEVELOPMENT OF A VIABLE INTERNAL INSPECTION SYSTEM TO POLICE AGENT BEHAVIOR.

3. ALTERNATIVE MEANS OF ACHIEVING OBJECTIVES: WE KNOW OF NO ALTERNATIVES TO USG ASSISTANCE TO ASSURE ATTAINMENT OF THE ABOVE OBJECTIVES. THE GOM VIEWS THE NARCOTICS CONTROL PROGRAM AS A COOPERATIVE VENTURE OF BOTH GOVERNMENTS, TOWARD WHICH BOTH GOVERNMENTS SHOULD CONTRIBUTE. WERE THE USG TO WITHHOLD ASSISTANCE, WE WOULD EXPECT THE GOM TO CONTINUE ITS NARCOTIC CONTROL EFFORT WITHOUT THE INCREMENTAL SUPPORT OF THE USG, BUT THE LEVEL OF EFFECTIVENESS WOULD BE PROPORTIONATELY REDUCED.

4. ACCOMPLISHMENTS TO DATE: (1) WITH THE ADDITIONAL AIRCRAFT TO BE PROVIDED IN FY-1978 AND FY-1979, THE GOM WILL HAVE SUFFICIENT RESOURCES TO DEPLOY SPRAY AIRCRAFT TO FORWARD AREAS AND TO ATTACK ILLICIT CROPS AS THEY

ARE DISCOVERED.

(2) DUE TO RECORD NUMBER OF HOURS FLOWN IN LATE 1977 AND EARLY 1978, FLEET AVAILABILITY HAS FALLEN TO ABOUT 65 PERCENT, WELL BELOW TARGET AVAILABILITY BUT STILL ACCEPTABLE. CORRECTIVE MEASURES, INCLUDING THE HIRING OF MANY NEW MECHANICS FOR LONG-TERM TRAINING, HAVE BEEN INITIATED. (3) TELECOMMUNICATIONS NETWORKS NOW BLANKET THE MAJOR NARCOTICS TRAFFICKING AREAS AND MAJOR, BUT STILL INADEQUATE SUPPORT IS BEING PROVIDED TO OTHER GOM AGENCIES, PRIMARILY THE MILITARY, FOR THEIR NARCOTICS CONTROL OPERATIONS. (4) WORK ON ADDITIONAL FORWARD BASES SIMILAR TO THE THREE SATELLITE BASES OF

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CULIACAN, SINALOA, IS STILL IN THE PLANNING PHASE. (5) THANKS TO SALARY SUPPLEMENT FUNDING PROVIDED THUS FAR, THE ATTORNEY GENERAL'S OFFICE HAS BEEN REMARKABLY SUCCESSFUL IN RETAINING SKILLED MECHANICS AND PILOTS DESPITE INCREASED COMPETITION FOR SUCH PERSONNEL FROM OTHER SECTORS. (6) THE USG HAS CONTRACTED FOR THE DEVELOPMENT OF REMOTE SENSING EQUIPMENT AND SOFTWARE, AND THE GOM HAS BEGUN TO RECRUIT QUALIFIED PERSONNEL FOR TRAINING WHEN THE SYSTEM DESIGN IS FINALIZED.

(7) THE GOM HAS COMPLETED INSTALLING EQUIPMENT IN THE COMPUTER CENTER, AND DATA INPUT HAS BEGUN. TWO REMOTE TERMINALS ARE ALREADY WORKING ON A TEST BASIS.

(8) DISCUSSIONS ON PROFESSIONALIZATION HAVE BARELY BEGUN. THERE IS NO SIGNIFICANT PROGRESS TO DATE.

5. DECISION PACKAGE ONE: MINIMUM AS SPECIFIED REFTTEL.

(A) PROJECTS:

(1) AVIATION: REPLACE ENGINES IN ONE-HALF OF BELL 206 FLEET, CONVERTING TO RECENTLY CERTIFICATED ENGINE WHICH INCREASES POWER AVAILABLE, PERMITTING SPRAY HELICOPTERS TO OPERATE AT HIGHER ALTITUDES WITH GREATER SAFETY (ONE MILLION DOLLARS). REPAIR OR REPLACE AIRCRAFT
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DAMAGED OR LOST DURING OPERATIONS (\$1.5 MILLION).
TOTAL \$2.5 MILLION.

(2) AVIATION MAINTENANCE: CONTINUE E-SYSTEMS CONTRACT AND PROVISION OF SPARE PARTS. TOTAL \$5 MILLION.

(3) TELECOMMUNICATIONS: INSTALL LORAN-C NAVIGATION NETWORK TO COVER ALL ILLICIT CROP AREAS. TOTAL \$3 MILLION.

(4) FORWARD BASES AND FIELD SUPPORT: CONTINUE EXPANSION OF FORWARD BASES ON REDUCED SCALE AND MAINTAIN FIELD SUPPORT FUNDING. TOTAL \$605,000.

(5) SALARY SUPPLEMENTS: PROVIDE SALARY SUPPLEMENTS TO PERMIT ATTORNEY GENERAL'S OFFICE TO RETAIN ESSENTIAL OPERATIONAL PERSONNEL SUCH AS PILOTS AND MECHANICS. TOTAL \$800,000.

(6) REMOTE SENSING: SUPPORT TRANSITION FROM INTERIM TO ADVANCED ILLICIT CROP DETECTION SYSTEM, INCLUDING TRAINING AND GROUND TRUTH DEVELOPMENT AS NEEDED. TOTAL \$500,000.

(7) NARCOTICS INTELLIGENCE: SUPPORT CONTINUATION AND EXPANSION OF COMPUTERIZED NARCOTICS INTELLIGENCE NETWORK. TOTAL \$300,000.

(8) PROFESSIONALIZATION OF FJP AGENTS. CONTINUE CAREER DEVELOPMENT TRAINING OF FJP AGENTS AND SUPPORT FOR MORE REALISTIC REMUNERATION. TOTAL \$500,000.

(B) RESOURCE REQUIREMENTS:

(1) PROJECT ACTIVITIES LISTED ABOVE: \$13,255,000.
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(2) PERSONNEL: NARCOTICS ASSISTANCE ATTACHE, DEPUTY, PROGRAM OFFICER, ONE U.S. SECRETARY, TWO FSL ACCOUN-

TANTS (\$218,300); SIX CONTRACT ADVISERS (\$340,000); ONE CONTRACT U.S. SECRETARY AND TWO CONTRACT LOCAL SECRETARIES (\$24,800); CONTRACT MESSENGER/DRIVER (\$4,000); PROJECT SUPPORT FUNDS (\$37,900); SHARED ADMINISTRATIVE SUPPORT (\$70,000). TOTAL \$695,000.

(3) TOTAL RESOURCES THIS PACKAGE: \$13,950,000.

(C) IMPACT OF FUNDING LEVEL: FUNDING AT THIS LEVEL REDUCES BY ONE-HALF THE NUMBER OF BELL 206 HELICOPTERS THAT CAN BE EQUIPPED WITH MORE POWERFUL ENGINES, FORCING GOM TO USE FAR MORE EXPENSIVE BELL 212 HELICOPTERS FOR HIGH-ALTITUDE SPRAYING, THEREBY REDUCING AVAILABILITY OF THESE LARGER AIRCRAFT FOR TRANSPORTING MILITARY PERSONNEL AND FOR ENFORCEMENT ACTIONS. THIS LEVEL PERMITS NO PROVISION FOR REPAIR OR REPLACEMENT OF DAMAGED OR DATED TELECOMMUNICATIONS EQUIPMENT. THIS LEVEL ALSO REDUCES THE FUNDS AVAILABLE FOR FIELD SUPPORT, ONE OF OUR MOST IMPORTANT TOOLS TO ASSURE THAT NARCOTICS PROGRAM IS NOT HAMPERED BY LACK OF EQUIPMENT OR SERVICES NEEDED AT FORWARD BASES TO KEEP PROGRAM MOVING. ALSO REQUIRES ELIMINATION OF ONE U.S. SECRETARY.

(D) STATUTORY OR REGULATION CHANGES: NONE.

6. DECISION PACKAGE TWO: INTERMEDIATE AS SPECIFIED
REFTEL.

(A) PROJECTS:

(1) AIRCRAFT: REPLACE ENGINES IN THREE-FOURTHS OF BELL 206 FLEET (\$500,000 INCREASE OVER PACKAGE ONE).

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(2) TELECOMMUNICATIONS: REPAIR OR REPLACE DAMAGED OR DATED TELECOMMUNICATIONS EQUIPMENT (\$180,000 INCREASE OVER PACKAGE ONE).

(3) FORWARD BASES AND FIELD SUPPORT: INCREASE FUNDING AVAILABLE TO MORE REALISTIC LEVEL (\$95,000 INCREASE OVER PACKAGE ONE).

(B) RESOURCE REQUIREMENTS:

(1) PROJECT ACTIVITIES: PACKAGE ONE (\$13,255,000) PLUS ABOVE INCREASES (\$775,000), TOTAL \$14,030,000.

(2) PERSONNEL: NO CHANGE, TOTAL \$695,000.

(3) TOTAL RESOURCES THIS PACKAGE: \$14,725,000.

(C) IMPACT OF FUNDING LEVEL: ONE-FOURTH OF BELL 206 HELICOPTERS REMAIN UNEQUIPPED WITH NEW ENGINES. TELECOMMUNICATIONS REPLACEMENTS BELOW OPTIMUM LEVEL.

7. DECISION PACKAGE THREE: CURRENT AS SPECIFIED REFTEL.

(A) PROJECTS:

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(1) REPLACE ENGINES IN ENTIRE BELL 206 FLEET (\$500,000 INCREASE OVER PACKAGE TWO).

(2) REPAIR OR REPLACE ALL DAMAGED OR DATED TELECOMMUNICATIONS EQUIPMENT (\$185,000 INCREASE OVER PACKAGE TWO).

B. RESOURCE REQUIREMENTS:

(1) PROJECT ACTIVITIES: PACKAGE TWO (\$14,030,000) PLUS ABOVE INCREASES (\$685,000), TOTAL \$14,715,000.

(2) PERSONNEL: AVOID ELIMINATION OF ONE U.S. SECRETARY (\$25,000 INCREASE OVER PACKAGE TWO); PROVIDE FUNDING FROM THIS SOURCE FOR NARCOTICS COORDINATOR (\$65,000 INCREASE OVER PACKAGE TWO). PACKAGE TWO (\$695,000) PLUS ABOVE INCREASES (\$90,000), TOTAL \$785,000.

(3) TOTAL RESOURCES THIS PACKAGE: \$15.5 MILLION.

8. CORRECTION: COST FOR PROFESSIONALIZATION OF FJP AGENTS IN PARA 5 (A) (8) ABOVE SHOULD READ \$550,000 RPT \$550,000. LUCEY

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Message Attributes

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Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2145752
Secure: OPEN
Status: NATIVE
Subject: INTERNATIONAL NARCOTICS CONTROL FY-1980 ZBB MISSION
TAGS: SNAR, MX
To: STATE
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